



**Report to Congress on  
Posting of the Afghan Special Immigrant Visa (SIV) Quarterly Report  
on the Department of State's Website  
Section 1219 of the National Defense Authorization Act  
for Fiscal Year 2014 (Pub. L. No. 113-66)**

The Department of State, the Department of Homeland Security (DHS), and other USG departments and agencies involved in the Afghan Special Immigrant Visa (SIV) process continued to review applications submitted under Section 602(b) of the Afghan Allies Protection Act of 2009, as amended, during the reporting period. Congress requires this quarterly report to review statistical data on nationals of Afghanistan who applied for status as special immigrants.

**How many Afghan SIVs have been issued in the second quarter (Q2) of FY 2025 (January 1, 2025, to March 31, 2025)?**

Afghan Principal Applicants Issued in Q2	Afghan Derivative Applicants Issued in Q2	Total Afghan SIVs Issued in Q2	Total Afghan SIV Numbers Used <sup>1,2</sup>	Remaining SIVs for Afghan Principal Applicants as of March 31, 2025 <sup>3,4</sup>
926	2,641	3,567	40,488	10,012

<sup>1</sup> Total number of visas issued to SIV principal applicants overseas combined with SIV numbers used through domestic adjustments of status since permanent numbers became available on December 19, 2014.

<sup>2</sup> In April 2025, State conducted an audit of SIV issuances from December 2014 through the end of Q4 FY2024, which resulted in recapturing additional visa numbers now reflected in this table.

<sup>3</sup> Numbers remaining are preliminary and subject to change. They are accurate as of the date of publication and account for recaptured numbers.

<sup>4</sup> In March 2024, Congress allocated an additional 12,000 Afghan SIV numbers. These are reflected in the number of SIVs remaining through the end of Q2.

### **What efficiency improvements have been made to Afghan SIV processing?**

The Afghan SIV Unit (ASIV) continued to expand its use of advanced analytics to improve the security and efficiency of the Chief of Mission (COM) review process. ASIV also continued to focus on reviewing some of the longest-pending COM cases during the quarter. Output increased slightly from 11,954 COM cases completed in Q1 FY 2025 to 12,321 COM cases completed in Q2 FY 2025.

### **What is the average USG processing time for Afghan SIVs, and how many cases are processed in that time?**

The stages and steps in the Afghan SIV application process are outlined below and include the current average processing time for each step, including the time required by relevant USG entities. This chart captures total USG processing time in calendar days, beginning when the applicant first expresses interest in applying for a SIV to the National Visa Center (NVC) and ending with the date of visa issuance at a U.S. embassy or consulate. It does not capture time taken for steps in the SIV process outside USG control that depend solely on the applicant's initiative. However, even within each step below identified as under USG control, there may be significant time spent awaiting applicant or third-party action not attributable to the USG entities involved. Therefore, the average processing time listed below likely overestimates the total processing time solely attributable to USG entities.

<b>SIV Processing Steps<sup>5,6</sup></b>				
<b>Stage</b>	<b>Step</b>	<b>Description</b>	<b>Average processing time in calendar days</b>	<b>Number of Cases Processed</b>
	1	Applicant submits COM approval	Applicant-controlled	N/A

<sup>5</sup> Processing steps are for SIVs authorized under section 602(b) of the Afghan Allies Protection Act of 2009, as amended. Afghan national cases processed under 602(b) are given the SQ SIV classification.

<sup>6</sup> Previous versions of this report listed 14 steps. During Q1 FY2022, step 5 "The ACOM advises NVC if the application is approved. If approved, NVC immediately sends approval letter to applicant." was fully automated

SIV Processing Steps <sup>5,6</sup>				
Stage	Step	Description	Average processing time in calendar days	Number of Cases Processed
COM application process		application package to the National Visa Center (NVC). <sup>7</sup>		
	2	NVC reviews documents for completeness.	9	64,410 <sup>8</sup>
COM application process	3	NVC sends completed COM application package to ASIV Unit. <sup>9</sup>	1	6,808
	4	ASIV Unit reviews application and Form DS-157 petition for special immigrant status, and COM or Designee decides. Applicant is automatically	550 <sup>11</sup>	12,321

and no longer requires manual processing. For this reason, as noted in the report covering Q1 FY2022, State will no longer include this step in reporting.

<sup>7</sup> At this stage, the applicant has contacted NVC to express interest in the program and provide the documents necessary to begin processing.

<sup>8</sup> This number reflects the number of case reviews conducted by the NVC within the quarter. The NVC counts a review each time an SIV applicant submits additional documents to complete their case. This number may be larger than the total number of cases pending at the NVC because an individual case might be reviewed multiple times in a single quarter.

<sup>9</sup> COM approval may be provided by the "appropriate Chief of Mission, or the designee of the appropriate Chief of Mission" (see Afghan Allies Protection Act of 2009 (Public Law 111-8), section 602(b)(2)(D)). The ASIV director was the COM's designee throughout this reporting period. Since the COM dissolved the COM Committee on August 19, 2021, the ASIV Unit sends COM approval agendas directly to the COM designee for a decision.

<sup>11</sup> There previously was a rise in the number of principal applicants pending COM approval due to a massive increase in cases that moved from NVC to ASIV. The total number of principal applicants pending COM review is now decreasing.

SIV Processing Steps <sup>5,6</sup>				
Stage	Step	Description	Average processing time in calendar days	Number of Cases Processed
		informed of decision. <sup>10</sup>		
Form I-360 adjudication process	5	Applicant self-petitions to USCIS using Form I-360. <sup>12</sup>	Applicant-controlled <sup>13</sup>	N/A
	6	USCIS adjudicates petition and sends to NVC if approved. <sup>14</sup>	40 <sup>15</sup>	17
Visa interview process, including pre- and post-interview <sup>16</sup>	7	NVC sends instruction packet to applicant requesting standard immigrant visa documentation,	3	3,916

<sup>10</sup> The COM approval process involves verifying the SIV applicant's ability to qualify for special immigrant status based on the information submitted in step 1. This process may require input from third parties. Accordingly, the length of time spent at this stage may vary depending on the responsiveness of such third parties and other factors.

<sup>12</sup> As of July 20, 2022, all new SIV applications are filed with State via Form DS-157, consolidating the COM approval and petition adjudication responsibilities at the Department of State. Only certain applicants who had a COM approval before July 20, 2022, and are in the United States, or applicants who did not file a DS-157 with their initial SIV application, will need to file a Form I-360 to petition for special immigrant status. Additionally, applicants who filed a Form I-360 before July 20, 2022, are required to await a USCIS decision; they may not switch to the Form DS-157 petition process.

<sup>13</sup> Effective July 20, 2022, State and DHS simplified and streamlined the SIV application process for Afghan applicants. New Afghan SIV applicants filing on or after July 20, 2022, only need to file one form with the Department of State, a revised Form DS-157, as their SIV classification petition, instead of having to file Form I-360, Petition for Special Immigrant Status, with USCIS.

<sup>14</sup> Form I-360 petitions adjudicated by USCIS between January 1, 2025, and March 31, 2025.

<sup>15</sup> As of Q4 FY2022, the methodology for calculating the average processing time reflects the average time it took USCIS to adjudicate a Form I-360 petition completed in the quarter; the processing time is calculated from the date USCIS receives the petition to the date a final adjudicative decision is rendered on the petition (i.e., approved, denied, or administratively closed). Petitions where a request for evidence (RFE) or notice of intent to deny (NOID) was sent to the petitioner prior to final decision are filtered out of the processing time calculation. The petitioner's response time to the RFE or NOID is not calculated as part of the USCIS processing time.

<sup>16</sup> Most applicants receive special immigrant status by going through the process explained in this chart. Applicants who obtain special immigrant status in the United States apply for adjustment of status with USCIS.

SIV Processing Steps <sup>5,6</sup>				
Stage	Step	Description	Average processing time in calendar days	Number of Cases Processed
		including Form DS-260.		
	8	Applicant submits required documentation to NVC.	Applicant-controlled	N/A
	9	NVC reviews documents for completeness and corresponds with applicant when additional documentation is needed.	8	37,709 <sup>17</sup>
	10	When immigrant visa application is complete and applicant's desired post of interview has availability, NVC schedules interview	88 <sup>19</sup>	489

<sup>17</sup> As in step 2, this number reflects the number of case reviews conducted by the NVC, which counts a review each time an SIV applicant submits additional documents to complete their case. This number may be larger than the total number of cases pending at the NVC because an individual case might be reviewed multiple times per quarter.

<sup>19</sup> This number reflects the average processing time between when an applicant is considered documentarily complete and when they are scheduled for an interview. NVC schedules interviews for documentarily complete applicants who can appear at an IV post for an interview. In some cases, a lengthy period of time may elapse before an applicant notifies NVC they are able to travel to such a post. Although the applicant's ability to travel to a third country post is outside the Department of State's control, this figure nonetheless includes the time periods during which applicants are documentarily complete but unable to travel to an IV post for an interview. Therefore, the average processing time for step 10 is overinclusive and reflects time during which the applicant is not waiting for government-controlled action.

SIV Processing Steps <sup>5,6</sup>				
Stage	Step	Description	Average processing time in calendar days	Number of Cases Processed
		at a U.S. embassy or consulate. <sup>18</sup>		
	11	Applicant is interviewed and biometrics collected by consular officer on scheduled appointment date. Administrative processing, if needed, is initiated following interview.	N/A	1,269
	12	Applicant's case undergoes administrative processing, if required. <sup>20</sup>	97	592

<sup>18</sup> This number only includes interviews scheduled by the NVC immediately following the case being documentarily completed. It does not include interviews scheduled locally by an embassy or consulate following a case transfer from Embassy Kabul. Since Embassy Kabul suspended visa operations on August 31, 2021, NVC has been scheduling SIV applicants for visa interviews at any IV post in the world where the applicant is able to appear.

<sup>20</sup> This step measures the time from when a consular officer requests national security, legal, or procedural guidance from the Department of State through the software used to process immigrant visa applications until the guidance is provided, for those cases in which a consular officer makes such a request. Step 12 totals include data for SIV applicants who completed this step in Q2 FY2025. Average processing time for remaining cases pending cannot be calculated until they are completed. A high number in this field reflects older cases being completed, not older cases languishing.

<b>SIV Processing Steps<sup>5,6</sup></b>				
<b>Stage</b>	<b>Step</b>	<b>Description</b>	<b>Average processing time in calendar days</b>	<b>Number of Cases Processed</b>
Visa issuance to eligible applicants	13	Upon completion of administrative processing, visa is issued if applicant is eligible.	Applicant-controlled	N/A
		<b>Total USG processing time in calendar days<sup>21</sup></b>	<b>796</b>	<b>N/A</b>

### **Why are applications pending more than nine months in USG-controlled stages of the SIV application?**

Step 10 includes both USG- and applicant-controlled timeframes. While the USG is responsible for scheduling, applicants must designate an immigrant visa -processing U.S. embassy or consulate (IV post) outside Afghanistan where they can appear to have their visa interviews scheduled and conducted, unless they are relocated by the Office of the Coordinator for Afghan Relocation Efforts (CARE).<sup>22</sup> The average processing time at step 10 includes the period in which the applicant has not designated an IV post for interview. The timeframes indicated for steps 2 and 9 reflect NVC processing time only. Due to the surge in demand for Afghan SIVs related to the withdrawal of U.S. forces from Afghanistan, the Department of State experienced a significant processing backlog, which has now moved to step 4 of the process. ASIV continues to implement processing improvements to

<sup>21</sup> The statistics in this chart were formerly reported in business days in reports published from April 2014 to April 2016. USG processing times do not factor in applicant-controlled steps, although significant time spent may be spent awaiting applicant or third-party action not attributable to the USG entities involved. Moreover, the total USG processing time may overestimate the processing time for any individual applicant because not all applicants are required to undergo processing at step 6 or step 12. Overall processing times are greater than USG processing times.

<sup>22</sup> As of January 26, 2025, State has paused all USG relocation flights from Kabul to third-country processing platforms for Afghan refugee and Afghan SIV applicants until further notice.

reach decisions as quickly as possible while maintaining the integrity of the process and the highest standards of national security. Additionally, ASIV's current focus on moving the longest-pending cases has contributed to a significant increase in the average processing time as we issue COM decisions in cases that have been pending longer.

**How many SIV applications are pending as of March 31, 2025?**

Step 1: 64,552 principal applicants submitted some, but not all, documents required to apply for COM approval.

Step 4: 50,706<sup>23</sup> principal applicants were pending review for COM approval. These applicants had submitted all documents.

Step 6: 25 principal applicants had Form I-360 petitions pending with USCIS.

Step 10: 9,738 principal applicants and 40,523 derivative family members were pending scheduling of visa interviews. Applicants outside of Afghanistan may be interviewed at any U.S. embassy or consulate that adjudicates immigrant visa applications.

Step 12<sup>24</sup>: Applications for approximately 226 principal applicants and 208 derivative family members were undergoing administrative processing.

**How many SIV applicants were interviewed in Q2 FY 2025?**

In Q2 FY 2025, 1,269 Afghan SIV principal applicants who received COM approval were interviewed at an IV post, not including derivative family members. In FY 2025 to date, 49 consular posts worldwide interviewed at least one Afghan SIV applicant. Of these, most interviews were conducted by the Afghanistan Affairs Unit in Doha, Qatar; at U.S. embassies in Ankara,

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<sup>23</sup> There previously was a rise in the number of principal applicants pending COM approval due to a massive increase in cases that moved from NVC to ASIV. The number of principal applicants pending COM approval is now decreasing.

<sup>24</sup> Average processing time in Q2 FY2025 was 97 days, including cases created for a family of seven in 2019 and two cases created in 2016. Excluding these applicants, average processing time was 75 days. 75 percent of all applicants completing administrative processing during the quarter were processed in under 90 days, while 90 percent were processed within 180 days.



Türkiye; Islamabad, Pakistan; Tirana, Albania, and at the U.S. Consulate General in Frankfurt, Germany.

The following chart shows the number of Afghan nationals who underwent a visa interview in Q2 of FY 2025 as part of their application for a SIV under the Afghan Allies Protection Act of 2009, as amended.

Month	Principal Applicants	Derivative Family Members	<b>Total</b>
January	486	1,459	1,945
February	345	804	1,149
March	438	1,091	1,529
<b>Total</b>	1,269	3,354	4,623

### **How many denials were there in Q2 FY 2025?**

At the end of this quarter, the following numbers of applications were denied at one of the application stages:

- 8,541 Afghan principal applicants were deemed unqualified to receive COM approval or had their prior approval revoked. Applicants whose COM applications were denied or whose prior COM approvals were revoked may appeal the decision within 120 days of notification. In Q2 FY 2025, ASIV reviewed 2,085 appeal applications and approved 709.
- USCIS denied eight principal applicants' Form I-360 petitions.

### **What are the reasons for a COM denial?**

Denial of an application for COM approval generally occurs for one or more of the following reasons:

- **Failure to establish qualifying employment by or on behalf of the USG or by the International Security Assistance Force (ISAF) or a successor mission.** Applications are denied for this reason if the applicant fails to establish qualifying employment. For information on qualifying employment, see the Department of State's website at: <https://travel.state.gov/content/travel/en/us-visas/immigrate/special-immig-visa-afghans-employed-us-gov.html/>
- **Insufficient documentation.** Applications are denied for this reason if the applicant fails to provide a required document or if there is a deficiency in a document provided by the applicant.
- **Failure to establish at least one year of employment by or on behalf of the USG, or by ISAF or a successor mission, during the period specified in section 602(b) of the Afghan Allies Protection Act of 2009, as amended.**

- **Failure to establish providing faithful and valuable service to the USG.** Applications denied for this reason have generally involved cases lacking the requisite positive recommendation or evaluation to establish faithful and valuable service as required by law. In some instances where faithful and valuable service was not confirmed, employment by or on behalf of the USG had been terminated for cause.
- **Derogatory information associated with the applicant that is incompatible with the requirements for special immigrant status.** This reason for denial generally indicates the applicant engaged in an unlawful, unethical, criminal, or terrorism-related activity.